

State of Alaska FY2010 Governor's Operating Budget

Department of Natural Resources Alaska Coastal and Ocean Management Component Budget Summary

Component: Alaska Coastal and Ocean Management

Contribution to Department's Mission

Oversee responsible development of coastal uses and resources within the State's coastal area and the Outer Continental Shelf (OCS).

Core Services

- Act as State's liaison to federal agencies (1) conducting/permitting activities within the State's coastal area and the Outer Continental Shelf; (2) involving federal laws/initiatives that effect development of the coastal zone, waters, uses or resources of the State.
- Manage and administer the Alaska Coastal Management Program (ACMP).
- Act as the department's lead on issues affecting or addressing the coastal waters affecting the State.
- Manage and administer the Coastal Impact Assistance Program (CIAP).

End Result	Strategies to Achieve End Result
A: Promote responsible resource development. <u>Target #1:</u> Review 100% of the resource development projects for compliance with ACMP requirements. <u>Status #1:</u> Not Available	A1: Effective delivery of project management and review services. <u>Target #1:</u> Achieve 95% project consistency (i.e., compliant with the ACMP). <u>Status #1:</u> Not Available A2: Efficient delivery of project management and review services. <u>Target #1:</u> 50-day average consistency review timeframe for individual consistency reviews. <u>Status #1:</u> Not Available A3: Ensure the State's coastal interests are reflected and protected. <u>Target #1:</u> 100% of initiatives affecting the State's coastal zone, waters, uses, and resources are tracked, reviewed, and commented on. <u>Status #1:</u> Not Available

Major Activities to Advance Strategies

- Manage annual federal grant and state funds for implementation of the Alaska Coastal Management Program (ACMP)
- Manage annual federal grant for the Coastal Impact Assistance Program (CIAP)
- Coordinate and conduct consistency review of federal agency activities and state/federal permitted activities in the coastal zone
- Assist local coastal districts in developing and implementing district plans to further manage local coastal uses & resources
- Provide support and/or educational materials to local, state, and federal agencies, industry and the public to address issues affecting coastal mgmnt

Major Activities to Advance Strategies

- Review and respond to proposed initiatives (federal and other) that affect Alaska's coastal management and related jurisdictional issues

FY2010 Resources Allocated to Achieve Results

FY2010 Component Budget: \$4,449,800

Personnel:

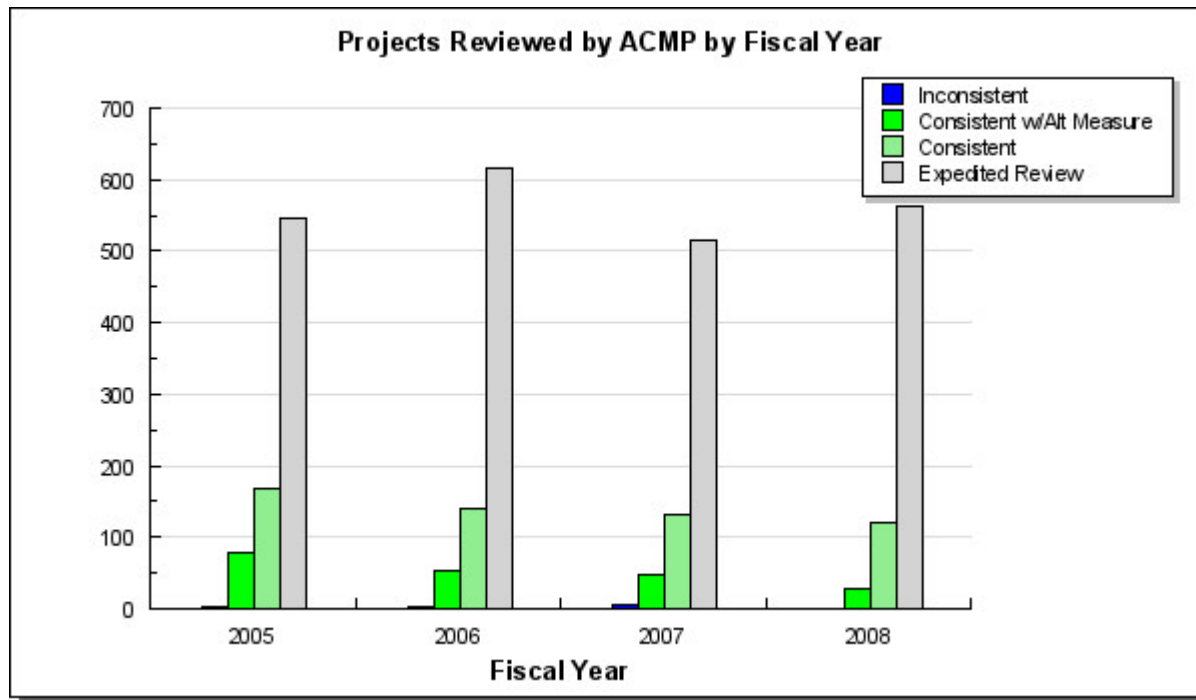
Full time	34
Part time	0
Total	34

Performance

A: Result - Promote responsible resource development.

Target #1: Review 100% of the resource development projects for compliance with ACMP requirements.

Status #1: Not Available



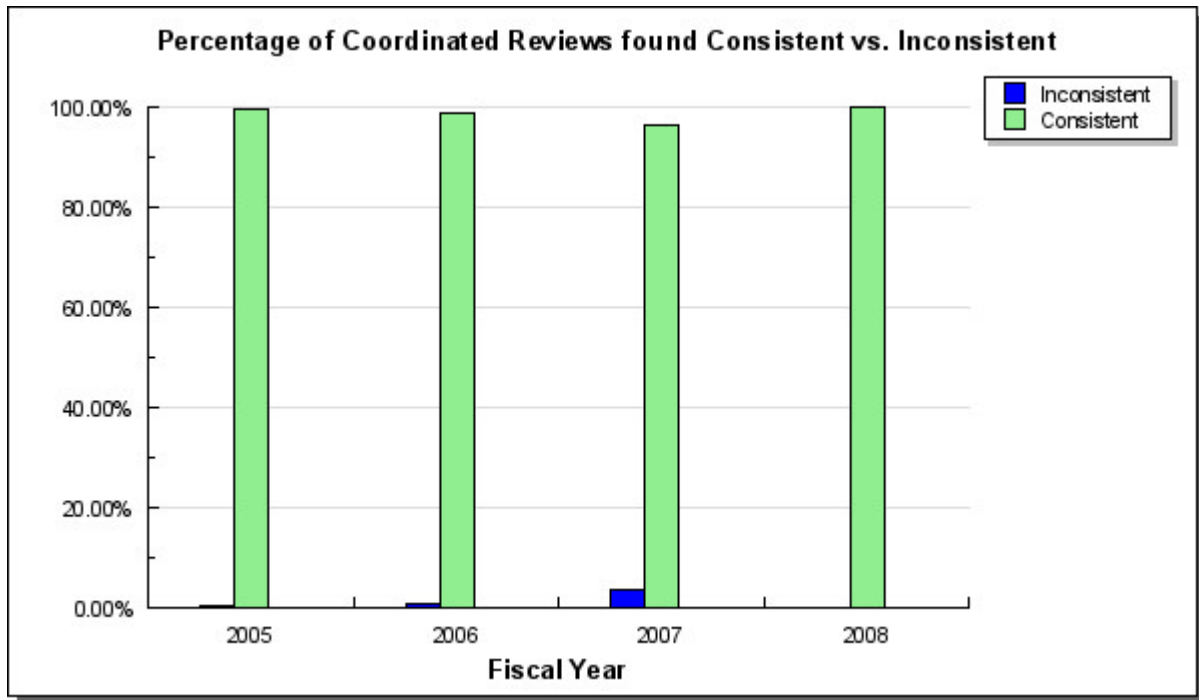
Projects Reviewed by ACMP by Fiscal Year

Fiscal Year	Inconsistent	Consistent w/Alt Measure	Consistent	Expedited Review
FY 2008	0 -100%	27 -44.9%	121 -7.63%	562 +9.34%
FY 2007	7 +75%	49 -5.77%	131 -6.43%	514 -16.69%
FY 2006	4 0%	52 -33.33%	140 -16.67%	617 +12.8%
FY 2005	4	78	168	547

Analysis of results and challenges: 100% of all projects reviewed in FY 2008 are compliant with the Alaska Coastal Management Program (ACMP) laws. The above percentage reflects projects that were compliant as proposed by the applicant or modified during the review process by the applicant without the need for additional alternative measures, as well as projects that were modified by alternative measures that were needed to bring the projects into compliance. Additionally, the graph reflects the number of expedited project reviews found to be compliant with pre-determined conditions (A and B listed activities.) This percentage is an indication of our success in protecting coastal uses and resources while responding to resource development activities.

The graph also illustrates the number of individual projects the Division of Coastal and Ocean Management (DCOM) reviews for consistency with the ACMP. As demonstrated, there has been a decrease in individual consistency reviews conducted by DCOM. This decrease is a result of DCOM processing more projects in a streamlined fashion under the List of Expedited Consistency Review and State Authorizations Subject to the ACMP (ABC List), rather than conducting an individual consistency review. Streamlined consistency reviews and greater use of the ABC List allows DCOM staff to spend more time on the more complex and controversial projects.

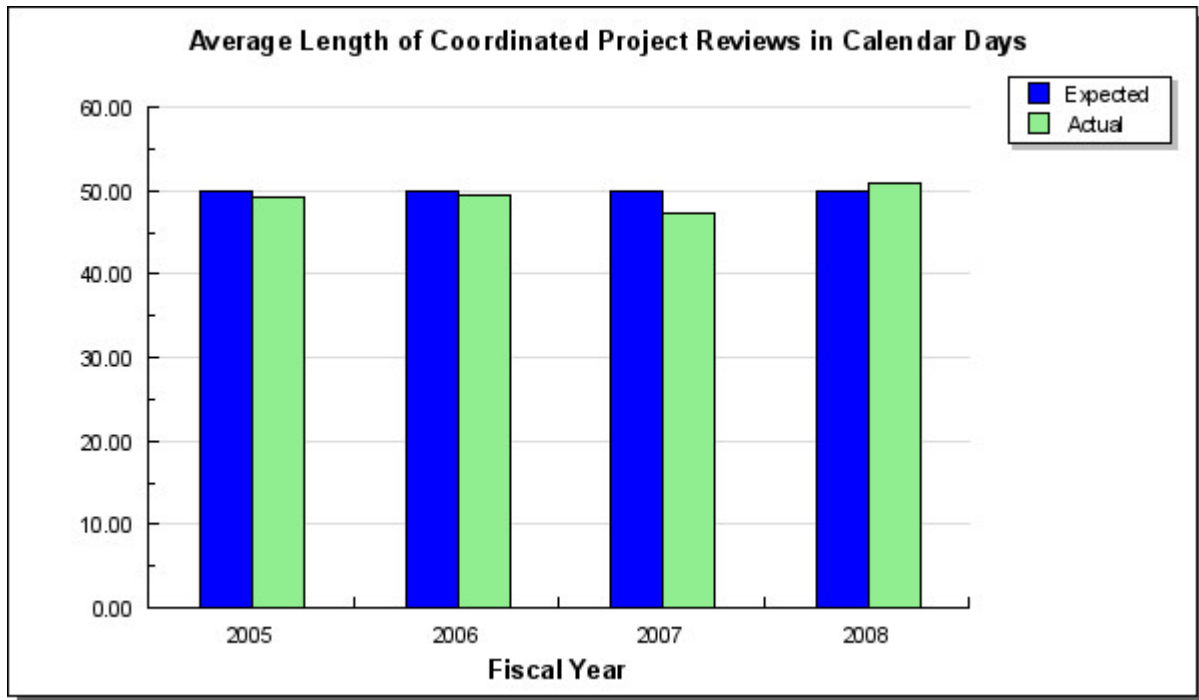
Trend-wise, this data indicates that DCOM continues to consistently achieve a high level of coastal use and resource protection, even during significant program change and a refocusing of the workload.

A1: Strategy - Effective delivery of project management and review services.**Target #1:** Achieve 95% project consistency (i.e., compliant with the ACMP).**Status #1:** Not Available**Percentage of Coordinated Reviews found Consistent vs. Inconsistent**

Fiscal Year	Inconsistent	Consistent	YTD Total
FY 2008	0	100%	100%
FY 2007	3.75%	96.25%	100%
FY 2006	1%	99%	100%
FY 2005	.5%	99.5%	100%

Analysis of results and challenges: Division of Coastal and Ocean Management (DCOM) continues to exceed the target for finding projects consistent with the Alaska Coastal Management Program (ACMP). This high percentage of consistent project reviews is indicative of DCOM's pre-review work with the applicant to explain the ACMP laws and requirements and of DCOM's work during the consistency review with the applicant and resource agencies to modify projects into consistency with the ACMP.

Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.

A2: Strategy - Efficient delivery of project management and review services.**Target #1:** 50-day average consistency review timeframe for individual consistency reviews.**Status #1:** Not Available**Average Length of Coordinated Project Reviews in Calendar Days**

Fiscal Year	Expected	Actual
FY 2008	50 0%	51 +7.91%
FY 2007	50 0%	47.26 -4.53%
FY 2006	50 0%	49.5 +0.81%
FY 2005	50	49.1

Analysis of results and challenges: During the FY05, FY06, and FY07 reporting periods, vacancies and staff turn over due to the uncertain nature of the program approval process continued to be a factor in reviewing projects within the designated time period. In spite of continued program uncertainty, additional program changes, and a 30+% vacancy factor during the 2005 and 2006 fiscal years existing staff met and exceeded the targeted consistency review timeframe again in FY07.

In FY08 although the ACMP staffing stabilized, several new program initiatives occurred simultaneously demanding ACMP staff time. Examples include responding to Coastal District led legislation introduced during the 2008 legislative session, initiating the statutorily required ABC list revisions, and developing and leading an ACMP stakeholder program re-evaluation process.

A3: Strategy - Ensure the State's coastal interests are reflected and protected.**Target #1:** 100% of initiatives affecting the State's coastal zone, waters, uses, and resources are tracked, reviewed, and commented on.**Status #1:** Not Available

Analysis of results and challenges: Division of Coastal Management (DCOM) continues to track 100% of the initiatives affecting the State's coastal zone, uses, and resources. DCOM accomplishes this target through working directly with the various federal agencies operating in Alaska Bureau of Land management (BLM), Minerals and Management Services (MMS), National Oceanic and Atmospheric Administration (NOAA), U.S. Forest Service (USFS), U.S. Fish & Wildlife Service (USFWS), Environmental Protective Agency (EPA), U.S. Army Corp of Engineers (USACOE), Federal Aviation Administration (FAA), etc... tracking their initiatives to be implemented in Alaska, and commenting when appropriate.

One of the primary initiative facing Alaska's coastal zone uses and resources is the recent report, U.S. Commission on Ocean Policy final version "An Ocean Blueprint for the 21st Century." In response to the nationally proposed directives affecting Alaska, ACMP program managers are coordinating with other state agencies to develop alternate policy strategies.

Key Component Challenges

On July 1, 2008, The Division of Coastal and Ocean Management (DCOM) initiated a re-evaluation of the Alaska Coastal Management Program (ACMP) statutes (AS 46.39 and 46.40) and regulations (11 AAC 110, 112, 114). DCOM invited ACMP participants, including coastal districts, industry and applicants, State and federal agencies, non-governmental organizations and Native corporations, to provide public comments and recommend changes to the existing Alaska Coastal Management Program. DCOM recognized the need to re-evaluate program changes that had been implemented since 2003 including the Department of Environmental Conservation (DEC) carve-out, coastal district authority and ability to write enforceable policies, and Alaska Coastal Management Program consistency reviews. As a result of the ACMP re-evaluation, DCOM expects statutory and regulatory changes to the program during the upcoming fiscal year July 1, 2009 – June 30, 2010). These changes will be challenging to accomplish and will require substantial outreach and training to make sure that all of the ACMP participants implement the program changes effectively and correctly.

In FY2009, Department of Natural Resources' (DNR), DCOM initiated a review of the List of Expedited Consistency Review; also know as the "ABC List". Making changes and updates to the ABC list have been and will be challenging during the FY09 fiscal year because of the comprehensive nature and revision of the ABC List, as well as the underlying statutory and regulatory revisions changes occurring at the same time. These program changes may affect the ABC list implementation process spelled out in regulation. Once the changes to the content of the ABC List and the regulatory procedures have been defined, DCOM will implement the changes through training and coordination with our networked State agencies and applicants.

The current database that DCOM uses to track the ACMP project constantly reviews and grants to agencies and coastal districts, and to store information on district plans and policies is inadequate. Connection speeds are slow and information is difficult to extract, making it hard to provide accurate and timely information to agencies and the public. DNR-Land Records Information Section (LRIS) has begun development of a new database application that will support an integrated information system including the web, a geographic information system, and a document management system.

Significant Changes in Results to be Delivered in FY2010

The Division of Coastal and Ocean Management (DCOM) is working to ensure the level of service is maintained after the re-evaluation and adoption of the Alaska Coastal Management Program (ACMP) statutes and regulations. DCOM's goal is to provide guidance, education and outreach to all participants allowing the program to function more effectively and efficiently.

The revised ACMP statutes, regulations, coastal district plans, and List of Expedited Consistency Reviews will provide resource developers, permit reviewers, and ACMP participants with more predictable consistency reviews and streamlined permitting processes.

Major Component Accomplishments in 2008

1. Continue to establish the Division of Coastal and Ocean Management. This office leads on all issues and matters relating to the state's coastal zone, waters, uses, resource and administers and implements the Alaska Coastal Management Program.
2. Secured federal approval of statutory and regulatory changes to Alaska Coastal Management Program.
3. Coordinated or expedited approximately 350 consistency reviews for resource development projects within the coastal zone.
4. Provided coordinated and consolidated State response on all National Oceanic and Atmospheric Administration, Office of Ocean and Coastal Resource Management proposed rules, regulations, and initiatives.
5. Worked with Minerals Management Service, Forest Service, U.S. Army Corps of Engineers, Bureau of Land Management, Federal Aviation Administration, and the Departments of Environmental Conservation and Transportation and Public Facilities to identify coastal consistency issues that would be resolved through the application of Memorandums of Understanding (MOU's) or other effective coordination and cooperation means.
6. Coordinated the development of ranking criteria for water bodies in Alaska that would be prioritized for funding and actions for stewardship, monitoring, data collection, or recovery. Assisted in the design and implementation of the Alaska Clean Water Action joint request for proposal.
7. Completed a user needs analysis and software requirement specifications for a new information system that accommodates ACMP needs with DNR's needs. Secured significant federal funding to build the system in conjunction with DNR/Division of Mining, Land and Water.
8. Division of Oceans and Coastal Management in partnership with NOAA's Office of Ocean and Coastal Resource Management (OCRM) National Ocean Service is soliciting proposals for coastal and estuarine land conservation projects for competitive funding under the Coastal and Estuarine Land Conservation Program.
9. On September 30, 2008, the federal Minerals Management Service (MMS) approved Alaska's Coastal Impact Assistance Program (CIAP) State Plan, making Alaska eligible to receive federal funds under the CIAP initiative.

Statutory and Regulatory Authority

AS 46.39 and 40,
11 AAC 110, 112, and 114
P.L. 101-508, P.L. 96.487

Contact Information
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Alaska Coastal and Ocean Management Component Financial Summary

All dollars shown in thousands

	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	2,001.6	2,687.2	2,905.5
72000 Travel	122.5	98.7	98.7
73000 Services	790.3	1,554.4	1,404.4
74000 Commodities	44.5	41.2	41.2
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,958.9	4,381.5	4,449.8
Funding Sources:			
1002 Federal Receipts	1,519.2	2,552.3	2,576.5
1003 General Fund Match	1,434.0	1,532.7	1,556.3
1007 Inter-Agency Receipts	2.2	137.2	88.8
1061 Capital Improvement Project Receipts	3.5	159.3	228.2
Funding Totals	2,958.9	4,381.5	4,449.8

Estimated Revenue Collections

Description	Master Revenue Account	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	1,519.2	2,552.3	2,576.5
Interagency Receipts	51015	2.2	137.2	88.8
Capital Improvement Project Receipts	51200	3.5	159.3	228.2
Restricted Total		1,524.9	2,848.8	2,893.5
Total Estimated Revenues		1,524.9	2,848.8	2,893.5

**Summary of Component Budget Changes
From FY2009 Management Plan to FY2010 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2009 Management Plan	1,532.7	2,552.3	296.5	4,381.5
Adjustments which will continue current level of service:				
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	23.6	24.2	6.1	53.9
Proposed budget decreases:				
-Reduce uncollectable interagency receipt authorization	0.0	0.0	-50.0	-50.0
Proposed budget increases:				
-Add Grants Administrator I (PCN 10-#113) position for CIAP Grant	0.0	0.0	64.4	64.4
FY2010 Governor	1,556.3	2,576.5	317.0	4,449.8

**Alaska Coastal and Ocean Management
Personal Services Information**

Authorized Positions			Personal Services Costs	
	FY2009 Management Plan	FY2010 Governor		
Full-time	33	34	Annual Salaries	1,905,452
Part-time	0	0	COLA	76,665
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	1,038,874
			<i>Less 3.82% Vacancy Factor</i>	(115,491)
			Lump Sum Premium Pay	0
Totals	33	34	Total Personal Services	2,905,500

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant I	1	0	1	0	2
Administrative Clerk II	0	0	1	0	1
Administrative Officer II	0	0	1	0	1
CIAP Project Coordinator	0	0	1	0	1
Division Director	0	0	1	0	1
Division Operations Manager	0	0	1	0	1
Grants Administrator I	0	0	1	0	1
Grants Administrator II	0	0	1	0	1
Natural Resource Manager I	0	0	1	0	1
Natural Resource Mgr I	1	0	0	0	1
Natural Resource Mgr II	2	0	1	0	3
Natural Resource Spec I	1	0	1	0	2
Natural Resource Spec II	1	0	1	0	2
Natural Resource Spec III	5	0	5	0	10
Natural Resource Tech I	0	0	1	0	1
Project Coordinator	0	0	2	0	2
Publications Spec II	0	0	1	0	1
Publications Spec III	0	0	1	0	1
Publications Tech II	0	0	1	0	1
Totals	11	0	23	0	34